Our Mission
Providing safe and secure custody, Dignity of care and rehabilitation, to prisoners for safer communities.

Our Vision
A safer community through excellence in a prison service built on respect for human dignity.
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Director General’s Report

To: The Minister for Justice and Equality
Ms Frances Fitzgerald, T.D.

Minister,

I am pleased to transmit to you the Annual Report of the Irish Prison Service for the year 2014. The year 2014 saw the continued implementation of the Irish Prison Service 3 – Year Strategic Plan 2012 – 2015. The progress report on the Strategic Plan forms part of this report and I am pleased to report that significant progress was achieved during the year by the Irish Prison Service.

Prison Numbers
2014 saw a small increase (2.7%) in total committals to prison. This increase was due to an 8% increase in those committed on sentences of less than 3 months, and specifically those committed for the non payment of a court ordered fine. While all other categories of sentenced committals have either remained static or reduced, this cohort continued to increase.

There were 16,155 committals to prison in 2014 which is an increase of 2.7% on the previous year’s total of 15,735. 13,408 persons were sent to prison in 2014 compared to 13,055 in 2013, which also represents an increase of 2.7%. Of those 80.9% were male and 19.1% were female.

The overall daily average number of prisoners in custody has continued to fall. The average in 2014 was 3,915 compared to 4,158 in 2013, a decrease of 5.8%. The average number in custody has fallen by 11% since the peak average of 4,390 in 2011.

In 2014 the target for participation in the Community Return programme was exceeded with 455 persons granted structured release. The Community Support Scheme expanded to West Dublin Campus and Limerick Prison in 2014. A total of 349 persons were released in a structured manner on to the Community Support Schemes in 2014.

Cost per Available, Staffed Prison Space
The average annual cost of an available, staffed prison space during the calendar year 2014 was €68,959, an increase of €3,417 on the 2013 cost of €65,542. The increase in the annual average cost is linked to the reduction in the average available, staffed spaces in 2014 in keeping with the Irish Prison Service strategic objective to align the capacity of our prisons with the guidelines laid down by the Inspector of Prisons. Overall costs are down by almost €2.7m.

Commission of Investigation into the death of Gary Douch Report
The Irish Prison Service noted and accepted the findings and recommendations of the Report of the Commission of Investigation into the Death of Gary Douch which was completed by Ms Gráinne McMorrow SC and published in May, 2014.
On behalf of the Irish Prison Service, I would like again to extend my sympathies to the Douch family on the tragic death of Gary Douch and also to sincerely apologise for the failings which were identified in the Report.

The Irish prison system in 2014 is very different from the system which operated at the time of this tragedy in 2006. Given the lapse of time many of the deficiencies highlighted in the Report have already been addressed. Significant improvements have been achieved in a number of areas including overcrowding, prisoner accommodation, services to prisoners, prisoners requiring protection and committal assessment procedures.

The Irish Prison Service is implementing an action plan to ensure the implementation of any recommendations contained in the Report which have not yet been completed.

**Closure of St. Patricks’ Institution**

Substantial progress has been made to achieving the end of the practice of detaining children in adult prison facilities. The Irish Prison Service engaged extensively with the Irish Youth Justice Service regarding the transfer of responsibility for 17 year olds to Oberstown Campus in line with the Government decision to close St. Patrick’s Institution and transferred sentenced young offenders to more appropriate accommodation at Wheatfield Place of Detention. This involved the transfer of all 17 year olds serving a sentence in St. Patrick’s Institution to a dedicated Unit in Wheatfield Place of Detention and the transfer of the 18 to 20 year old population to Wheatfield Place of Detention.

**Women Offenders**

The Joint Probation Service/Irish Prison Service Strategy 2014 – 2016 “an Effective Response to Women who Offend” was launched in March 2014. The Strategy sets out how the two agencies will work together with other statutory, community and voluntary sector partners to provide more tailored women – centred interventions, to reduce offending among this group, and improve opportunities for reintegration as well as achieving more positive outcomes generally.

**Strategic Review of Penal Policy**

The Report of the Strategic Review of Penal Policy was published in September 2014 which sets out a coherent framework for a current, and future, policy development. The Department of Justice and Equality, the Irish Prison Service, the Probation Service and the Association for Criminal Justice Research & Development held the Inaugural Irish Criminal Justice conference on 20th September in Wheatfield Place of Detention, Dublin. The 2014 conference theme was Penal Policy Reform. The Irish Prison Service participated in the implementation group established by the Department of Justice and Equality to progress the Strategic Review recommendations. The next 3 year Strategic Plan 2015 – 2018 will focus on building relationships, rehabilitative measures, efforts to reduce reoffending and the development of penal policy.

**Inspector of Prisons**

The Prison Service continues to work closely with the Inspector of Prisons and meetings took place with the Inspector throughout the year. During 2014 the Inspector of Prisons published the “Omnibus Report of Investigations into the deaths of prisoners during the period 1 January 2012 to 11 June 2014”. I can assure you that the Inspector’s recommendations are being acted on and all necessary steps taken to ensure any deficiencies identified are being addressed. The Inspector also
published his report on the Mountjoy Prison Separation Unit which was closed and the building decommissioned in September 2014.

**Modernisation of Prison Estate**

In line with commitments in the Programme for Government, work continued during the year to modernise the prison estate. Slopping out has ended in Mountjoy prison. Modernisation of accommodation blocks in Mountjoy is almost complete and refurbishment work on the D wing will be completed in 2015. When the D wing returns to operation all cells in Mountjoy will have full in-cell sanitation. Work progressed on the construction of a new prison in Cork and is on target. The construction of the new prison in Cork marks the largest single investment ever in the prison estate and in these times of continuing financial difficulty it represents a very important commitment on the part of Government to the modernisation of the prison estate and in particular to the elimination of slopping out. The business case for a substantial redevelopment of Limerick prison was submitted for consideration by the Department of Public Expenditure and Reform.

**Haddington Road Agreement**

The Prison Service has undergone significant change and reform in recent years and staff have been to the forefront of those changes. While recognising those achievements, significant savings and reforms as set out in the Haddington Road Agreement have yet to be achieved to ensure that the sector delivers on its commitments.

Unfortunately, a number of implementation issues arose in respect of the Croke Park and Haddington Road agreements in the latter half of 2014. IPS management have at all times continued to engage with staff representatives on a number of issues through the well established mechanisms contained within those agreements, which provide a framework for parties to address and resolve issues of implementation as they arise. The implementation of ongoing change and reform is vital if we are to ensure that we maintain a modern prison service that is fit for purpose and that operates in the most effective and efficient way possible while providing a safe environment for staff.

**Postage Stamp set celebrates Prison Service**

Decades of dedicated service to the State was celebrated in a four stamp set issued by An Post, each featured a core aspect of the Prison Service: Care & Custody, Rehabilitation, Restorative Justice and Education. The collection highlights that the Irish Prison Service is not simply a collection of Institutions made up of high walls and secure doors but is made up of the men and women of the Service who work each day behind those walls and doors for the State.

**Conclusion**

I would like to thank my colleagues in the Irish Prison Service for their continued dedication and professionalism. The Irish Prison Service is experiencing a stabilisation in the number of prisoners being committed to prison and huge progress has been achieved in the implementation of the Strategic Plan. We will continue to build on this success to ensure that we maintain a modern Prison Service that is fit for purpose.

Michael Donnellan,

Director General
Overview of the Irish Prison Service
Our Mission

Providing safe and secure custody, dignity of care and rehabilitation to prisoners for safer communities.

Our Vision

A safer community through excellence in a prison service built on respect for human dignity.

Our Values

Service: We serve the public.

Public Safety: As a key element of the criminal justice system we endeavour to make a positive contribution to public safety.

Leadership: We aspire to be positive role models and encourage others to excel.

Integrity: We act lawfully, transparently, honestly, reliably, fairly, and ethically.

Respect: We treat everyone with courtesy and respect and concern for their dignity, equality and human rights.

Principle-led: We provide the opportunity to offenders to engage in appropriate programmes and activities to improve their lives for a safer community. We apply appropriately the principles of normalisation, personal responsibility, individualisation, non-discrimination, progression and reintegration.

Collaboration: We work together, and we form effective partnerships with other agencies so that our performance benefits from a broad range of perspectives, insights and advice.

Accountability: We are responsible to ourselves and others for our actions and decisions.

Family Life & Community: We assist offenders, where appropriate, to maintain family relations and contact with the wider community.

Courage: We do what is right, even when confronted with adversity.

Excellence: We conduct ourselves with distinction.
The Organisation
The Organisation

Political responsibility for the prison system in Ireland is vested in the Minister for Justice and Equality. The Irish Prison Service operates as an executive agency within the Department of Justice and Equality. It is headed by a Director General supported by 5 Directors.

The Irish Prison Service deals with male offenders who are 17 years of age or over and female offenders who are 18 years of age or over.

The Irish Prison Service is administered centrally with its headquarters located in Longford Town.
Fig. 2 Irish Prison Service Headquarters and Directorates
Budget

The annual budget for the Irish Prison Service for 2014 was €334.188 million.

Staff

At end 2014 there were 3,380 staff in the Irish Prison Service including civilian grades and headquarters staff.

Statutory Framework

The Prison Service operates within a statutory framework comprising the:

- Prisons Acts, including the Prisons Act, 2007;
- relevant provisions in other statutes such as the Prisons (Visiting Committees) Act, 1925, the Criminal Justice Act, 1960, the Criminal Justice (Miscellaneous Provisions) Act, 1997, the Criminal Justice Act, 2007, other criminal justice acts and the Transfer of Sentenced Persons Acts, 1995 and 1997;
- Prison Rules, 2007, including the Prison Rules Amendment (2014); and.

For persons held on immigration related matters the main legislative provisions are the Immigration Acts 1999, 2003 and 2004, their associated regulations, the Illegal Immigrants Trafficking Act 2000 and the Refugee Act 1996.

The Prison Service also takes due account of various international human rights treaties, declarations, standards and recommendations, including the:

- Universal Declaration of Human Rights;
- European Convention on Human Rights;
- United Nations Standard Minimum Rules for the Treatment of Prisoners;
- European Prison Rules 2006;
- United Nations Convention against Torture and other Cruel, Inhuman or Degrading Treatment or Punishment;
- United Nations Covenant on Civil and Political Rights; and
- European Convention for the Prevention of Torture and Inhuman or Degrading Treatment or Punishment.

The Prison Service also takes due account of the Reports of the Inspector of Prisons and endeavours to implement the Inspector’s recommendations.
Implementation of Programme for Government

As an executive agency of the Department of Justice and Equality, the Irish Prison Service supports the Department in the implementation of the relevant provisions of the Government’s Programme for National Recovery, 2011 – 2016 including commitments to:

- enhance safety in our communities;
- balance the needs of the community and those of victims of crime and the rights of those accused;
- deliver services in an economically viable manner/within budget;
- drive cross organisational co-operation and goal sharing between all justice and equality organisations with other Departments and agencies;
- contribute to effective cross-functional and joint agency collaboration, for example, in relation to social policy, children, substance misuse and other cross-Government issues;
- contribute to the Government’s “Open Government” reform initiative;
- contribute to improved organisational efficiency and effectiveness, knowledge management and service delivery;
- continuously update criminal and civil law.
The Prison Estate
Ireland’s Prisons

There are 14 institutions in the Irish prison system consisting of 11 traditional "closed" institutions, two open centres, which operate with minimal internal and perimeter security, and one “semi-open” facility with traditional perimeter security but minimal internal security (the Training Unit).

The majority of female prisoners are accommodated in the Dóchas Centre with the remainder accommodated in Limerick Prison.

Campus based governance has been introduced in three locations - West Dublin Campus (Wheatfield Place of Detention and Cloverhill Prison), Portlaoise Campus (Portlaoise and Midlands Prisons) and Mountjoy Campus (Mountjoy Prison, St Patrick’s Institution, Dóchas Centre and the Training Unit).
West Dublin Prison Campus

Wheatfield Place of Detention

Cloverhill Road
Clondalkin
Dublin 22.

Governor III:
Patrick Kavanagh

Operational Capacity: 550 at year end.

Wheatfield Place of Detention is a closed, medium security place of detention for males aged 17 years and over.

Prisoner Population: The daily average number in custody in 2014 was 478.

Cloverhill Prison

Cloverhill Road
Clondalkin
Dublin 22.

Governor III:
John Farrell

Operational Capacity: 431 at year end.

Cloverhill Prison is a closed, medium security prison for males aged 18 years and over which primarily caters for remand prisoners committed from the Leinster area.

Prisoner Population: The daily average number in custody in 2014 was 413.

Portlaoise Prison Campus

Portlaoise Prison

Dublin Road
Portlaoise
Co Laois.

Governor III:
Daniel Robbins

Operational Capacity: 291 at year end.

Portlaoise Prison is a closed, high security prison for males aged 18 years and over. It is the committal prison for those sent to custody from the Special Criminal Court and prisoners accommodated here include those linked with subversive crime.

Prisoner Population: The daily average number in custody in 2014 was 246.

Midlands Prison

Dublin Road
Portlaoise
Co Laois

Governor III:
Ullan Moran

Operational Capacity: 870 at year end.

Midlands Prison is a closed, medium security prison for males aged 18 years and over. It is the committal prison for counties Carlow, Kildare, Kilkenny, Laois, Offaly and Westmeath.

Prisoner Population: The daily average number in custody in 2014 was 823.
Mountjoy Prison Campus

Campus Governor:
Brian Murphy

Governor II
Michael Lawton

Mountjoy Prison

North Circular Road
Dublin 7

Operational Capacity: 554 at year end

Mountjoy Prison is a closed, medium security prison for males aged 18 years and over. It is the main committal prison for Dublin city.

Prisoner Population: The daily average number in custody in 2014 was 556.

Training Unit

Glengariff Parade, NCR,
Dublin 7

Operational Capacity: 96 at year end.

The Training Unit is a semi-open, low security prison for males aged 18 years and over, with a strong emphasis on Work and Training.

St Patrick’s Institution

North Circular Road
Dublin 7

Governor III:
John Kavanagh

Operational Capacity: 34 at year end

Saint Patrick’s Institution is a closed, medium security place of detention for males aged 17 to 21 years and accommodates both remand and sentenced prisoners.

Since 17 December 2013 all 18-20 year old prisoners and 17 year old sentenced prisoners are accommodated in Wheatfield Place of Detention.

Prisoner Population: The daily average number in custody in 2014 was 11.

Dóchas Centre

North Circular Road
Dublin 7

Governor III:
Mary O’Connor

Operational Capacity: 105 at year end

The Dóchas Centre is a closed, medium security prison for females aged 18 years and over. It is the committal prison for females committed on remand or sentenced from all Courts outside the Munster area.

Prisoner Population: The daily average number in custody in 2014 was 123.
Arbour Hill Prison

Arbour Hill
Dublin 7.

**Governor:** Liam Dowling

**Operational Capacity:** 142 at year end.

**Arbour Hill** is a closed, medium security prison for males aged 18 years and over. Its prisoner profile is largely made up of long term sentenced prisoners.

**Prisoner Population:** The daily average number in custody in 2014 was 141.

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Castlerea Prison

Harristown
Castlerea
Co Roscommon

**Governor:** Martin Reilly

**Operational Capacity:** 340 at year end.

**Castlerea Prison** is a closed, medium security prison for males aged 18 years and over. It is the committal prison for remand and sentenced prisoners in Connaught and also takes committals from counties Cavan, Donegal and Longford.

**Prisoner Population:** The daily average number in custody in 2014 was 338.

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Cork Prison

Rathmore Road
Cork City

**Governor:** James Collins

**Operational Capacity:** 210 at year end

**Cork Prison** is a closed, medium security prison for males aged 18 years and over. It is the committal prison for counties Cork, Kerry and Waterford.

**Prisoner Population:** The daily average number in custody in 2014 was 226.
Limerick Prison
Mulgrave Street
Limerick

**Governor:** Patrick Dawson

**Operational Capacity:** 220 (males) and 28 (females) at year end.

**Limerick Prison** is a closed, medium security prison for males and females aged 18 years and over. It is the committal prison for males for counties Clare, Limerick and Tipperary and for females for all six Munster counties.

**Prisoner Population:** The daily average number in custody in 2014 was 223 males and 27 females.

Loughan House
Blacklion
Co Cavan

**Governor:** Edward Mullins

**Operational Capacity:** 140 at year end.

**Loughan House** is an open, low security prison for males aged 18 years and over who are regarded as requiring lower levels of security.

**Prisoner Population:** The daily average number in custody in 2014 was 119.

Shelton Abbey
Arklow
Co Wicklow

**Governor:** Conal Healy

**Operational Capacity:** 115 at year end.

**Shelton Abbey** is an open, low security prison for males aged 19 years and over who are regarded as requiring lower levels of security.

**Prisoner Population:** The daily average number in custody in 2014 was 102.
IPS Support Units

Building Services Division

Airways Industrial Estate
Santry
Dublin 17

Governor:
George Victory

Building Services Division (BSD), provides a technical / advisory support service to the maintenance of prison facilities and prison capital projects.

Operational Support Group

Ard na Gaoithe
Arbour Hill
Dublin 7

Governor:
Frances Daly

The Operational Support Group (OSG) supports Prison Governors in preventing contraband entering prisons, to prevent the direction of crime from prisons and to detect prohibited articles within prisons and are in operations in all closed prisons except Arbour Hill and the Training Unit.

Irish Prison Service College

Stack House
Dublin Road
Portlaoise
Co. Laois

Governor:
David Clarke

The Irish Prison Service College (IPSC) plans, designs, delivers and evaluates learning and development interventions which cultivate staff competencies and contribute to the achievement of the organisation’s mission and strategic objectives. Training is delivered by IPS staff and by national & international experts in particular fields.

Prison Service Escort Corps

Cloverhill Prison
Clondalkin
Dublin 22

Governor:
Michael Cosgrove

The Prison Service Escorts Corps (PSEC) provides the prisoner escorting service. PSEC is sub-divided into three regional areas, Munster, Connaught and Leinster. Ulster is incorporated into Connaught and Leinster.
Overview – 2014 statistics at a glance

There were 16,155 committals to prison in 2014 which is an increase of 2.7% on the 2013 total of 15,735.

13,408 persons were sent to prison in 2014 compared to 13,055 in 2013, which represents an increase of 2.7%. Of those, 80.9% were male and 19.1% were female.

Committals during 2014

- There was an overall increase of 364 or 2.9% in the numbers committed to prison under sentence in 2014 (12,853) over 2013 (12,489).

- Committals under sentence of less than 3 months increased by 8.1% on the 2013 figure, i.e., from 8,663 to 9,361.

- The number of prisoners committed serving sentences of 12 months or less increased by 3.7% on the 2013 figure (11,182 in 2013 to 11,596 in 2014). This cohort represented 90.2% of all committals to prison under sentence in 2014.

  However, when fines committals are excluded from these figures:

  - the numbers committed under sentence has decreased by 494 or 11% from 4,368 in 2013 to 3,874 in 2014.
  - the numbers committed under sentence of less than 3 months has decreased by 183 or 25% from 723 in 2013 to 540 in 2014.
  - the numbers committed on sentences of less than 12 months has decreased by 14.5% on the 2013 figure. The numbers being committed on sentences of less than 12 months has decreased by 29% in the last 4 years. (See appendix VI)

- Committals under sentence of 1 to 2 years; 2 to 3 years, 5 to 10 years; 10 years + and life remained static.

- Committals under sentence of 3-5 years decreased by 13% from 398 in 2013 to 346 in 2014.

- There were 8,979 committals for the non-payment of a court ordered fine which was a 10.6% increase on the previous year, i.e. from 8,121 in 2013 to 8,979 in 2014. Of this 75% were male and 25% were female.

Persons detained under Immigration Laws

In 2014 there were 407 committals in respect of immigration issues involving 390 detainees. This represents a slight increase on the previous year (396 committals involving 374 detainees). The average daily number of persons in custody under this category was 6.
Snapshot of prison population on 28th November 2014

- The total number of persons in custody on that date decreased by 7.9% (4,099 on 30 November 2013 to 3,777 on 28th November 2014).

- Some 344 prisoners (10.8%) were serving life sentences and another 273 (8.5%) were serving determinate sentences of 10 years or more.

- 23 offenders were serving sentences of less than 3 months representing 0.7% of the total number of prisoners in custody. There were 4 persons in prison for non-payment of fines which represents 0.1% of the total number of prisoners in custody on that date.

- There were 715 prisoners on temporary release of which 254 were serving less than 3 months for fines, 146 were on the Community Return Programme and 72 were on temporary release to the Community Support Scheme.

- On 28th November, the number of persons in custody totalled 3,777 and included:
  - 556 Remand/trial prisoners
  - 17 Immigration detainees
  - 4 Fines prisoners
  - 8 Subversives prisoners

*Fig 4. Prisoner population overview snapshot 28th November 2014*
Fig 5. Prisoner population sentence snapshot 28th November 2014

Daily average number of prisoners in custody

Fig 6. Daily Average 2007 - 2014

The overall daily average number of prisoners in custody in 2014 was 3,915 compared to 4,158 in 2013. The average number of female offenders in custody was 150, a 3.8% decrease on the 2013 average of 156.
Females under sentence

- 17 yrs = 0
- 18 to <21 = 3
- 21 to <25 = 9
- 25 to <30 = 30
- 30 to <40 = 45
- 40 to <50 = 24
- 50+ = 9

Total 120

Males under sentence

- 17 yrs = 12
- 18 to <21 = 167
- 21 to <25 = 461
- 25 to <30 = 586
- 30 to <40 = 1,000
- 40 to <50 = 520
- 50+ = 338

Total 3,084

Fig 7. Prisoner population under sentence age profile 28th November 2014

Sentence Length

- <3 months = 23
- 3 to <6 months = 103
- 6 to <12 months = 254
- Life = 344
- 10 yrs + = 273
- 5 to <10 yrs = 726
- 3 to <5 yrs = 698
- 2 to <3 yrs = 359
- 1 to <2 yrs = 424

Total 3,204

Fig 8. Prisoner population sentence length 28th November 2014
Offence category classified by sentence

Total 3,204

*Fig 9. Prisoner population offence category snapshot 28th November 2014*

Committals

*Fig 10. Committals 2007 - 2014*
Persons committed to prison in 2014

A total of 13,408 persons accounted for the 16,155 committals. This figure relates to persons newly committed to prison (i.e. not already on remand or serving another sentence). This represents an increase of 2.7% on the 2013 total of 13,055 persons.

Of the 13,408 committed in 2014, 80% were male and 20% were female. When the committals for non-payment of a court ordered fine are removed then 90% of persons committed are male and 10% are female.

The total of 16,155 committals to prison compared to 15,735 in 2013 represents an increase of 2.7%.

The total of 16,155 committals comprised of:
- 12,336 under sentence,
- 3,858 on remand,
- 48 for European Arrest Warrant extradition,
- 407 under immigration law and
- 6 for contempt of court.

Age of persons committed - Males

![Age of males committed to prison in 2014](image)

Fig 11. Age of males committed to prison in 2014
Age of persons committed - Females

Fig 12. Age of females committed to prison in 2014

Type of committal and gender

Male

Female

Total number 13,064

Total number 3,091

Fig 13. Committals during 2014 classified by type of committal and gender

County and Country of origin of persons committed to prison

Over a quarter (26.6%) of all persons committed declared Dublin as their county of residence. Cork with 15.5%, Limerick with 7.3% and Galway with 5.2% were the next largest counties of residence indicated.

Of the 13,408 persons committed, 11,124 were Irish Nationals (83.0%), which is an increase of 405 or 3.8% on the corresponding 2013 figure of 10,719.
Other EU nationals (excluding Irish) accounted for 1,540 (11.5%) of persons committed. Other European nationals accounted for 145 (1.1%), African nationals for 281 (2.1%), Asian nationals for 207 (1.5%) and Central/South American nationals accounted for 52 (0.4%).

A full breakdown by county of residence and country of origin is available on our website:  
www.irishprisons.ie

**Committals under sentence**

There were 12,336 committals directly under sentence in 2014. When an additional 517 prisoners, who were already in custody at the start of the year on remand/awaiting trial and who were subsequently convicted are included, the total number of prisoners received on conviction in 2014 was 12,853.

**Sentence length**

There was a 2.9% increase (364) in the numbers committed to prison under sentence in 2014 (total of 12,853) over 2013 (12,489). However, when fines committals are excluded from these figures, the numbers committed under sentence decreased by 494 or 11% from 4,368 in 2013 to 3,874 in 2014.

**Committals overview**

![Diagram showing committals during 2014 overview](image)

* includes 517 prisoners who were on remand at the start of the year and who were subsequently convicted

Fig 14. Committals during 2014 overview
Offence Group

Total 12,853

Fig 15. Sentenced committals during 2014 by offence groups

Sentence Length

Total 12,853

Fig 16. Sentenced committals during 2014 by sentence length
Age Group

**Fig 17. Committals under sentence during 2014 by age group**

**Total 12,853**

Committals for Fines or Debt

The number of committals to prison as a consequence of the non-payment of a court ordered fine during 2014 increased by 10.6% on the 2013 figure, i.e., from 8,121 in 2013 to 8,979 in 2014.

Of this, 2,334 were female while 6,645 were male. A total of 23 debtors (22 male, 1 female) were committed during the year.

Further statistical information on this section is available on www.irishprisons.ie
Strategic Objectives
Strategic Objectives

In April 2012 the Irish Prison Service launched a Three Year Strategic Plan for the Irish Prison Service covering the period 2012 -2015.

The Strategy Statement was developed in consultation with our staff at headquarters, those based in prisons and elsewhere. A wide ranging consultation process was also undertaken with all relevant stakeholders in the criminal justice system and beyond.

The overarching high level objectives which underpin our strategic actions are:

- Increasing public safety by maintaining safe and secure custody for all those committed by the Courts and by reducing reoffending and improving prisoner rehabilitation through the development of a multi-agency approach to offending.
- Ensuring Ireland’s compliance with domestic and international human rights obligations and best practice.
- Delivering reform and implementing change in accordance with the Public Service Agreement and the Integrated Reform Plan for the Justice and Equality Sector.

The role of the Irish Prison Service is to provide safe care and secure custody of all of those committed to it by the courts. The role of the Service is also to engage with convicted prisoners in a realistic and meaningful way in order to reduce their reoffending and enhance their reintegration back into society, thus contributing to public safety and a reduction in recidivism while at the same time ensuring that convicted persons properly serve sentences imposed on them and that decisions made relating to prisoners in its care do not result in any unnecessary danger/risk to the wider community.

The 6 strategic actions contained in the Strategy are centred on:

- Prison numbers
- Prisoner progression
- Prisoner programmes
- Management and staffing
- the Prison Estate, and
- Consolidation of Prison legislation

and their implementation seeks to ensure that the Service delivers on its fundamental responsibilities as a key element of the criminal justice system.

On a practical level, these objectives will be achieved by the Service taking a number of specific actions which are published in yearly implementation plans.
### Strategic Actions

This section of the Annual Report gives details of the progress to the end of 2014 on the Three-Year Strategic Plan.

1. **Prison Numbers**
   We will align the capacity of our prisons in line with the guidelines laid down by the Inspector of Prisons. We will ensure that prisoners released early from custody are placed on appropriate, structured programmes of temporary release.

2. **Prisoner Progression**
   We will re-engineer our prison system to give effect to the principles of normalisation, progression and reintegration. In conjunction with the Department of Children and Youth Affairs and other relevant stakeholders, we will end the detention of children in St. Patrick’s Institution.

3. **Prisoner Programmes**
   Through engaging with other statutory agencies, including the Probation Service, and the community and voluntary sector we will work to develop a system of joined up care from pre to post imprisonment in order to improve outcomes for prisoners. We will devise specific strategies for younger prisoners, women, older prisoners, sex offenders, protection prisoners, violent offenders and those suffering from mental illness. We will build on and enhance current programmes and services, including accredited education and vocational training.

4. **Management and Staffing**
   We will implement the provisions of the Public Service Agreement 2010 - 2014 and the Integrated Plan for the Justice and Equality Sector in order to sustain the delivery of excellent public services while delivering the necessary cost reductions and efficiencies. We will review our management and staffing structures to ensure greater efficiency and strengthen accountability and communication across the Service.

5. **Prison Estate**
   We will implement a 40 month capital plan to provide in cell sanitation in all cells and radically improve prison conditions in the older parts of the prison estate.

6. **Consolidation of Prison Legislation**
   We will work with the Department of Justice and Equality in relation to the consolidation of prison law and its restatement in clear accessible modern terms.
## 2014 Progress Report

### Strategic Action 1: Prisoner Numbers

<table>
<thead>
<tr>
<th>Action 1.1</th>
<th>Progress to end December 2014</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Reduction of chronic overcrowding in Mountjoy, Cork, Limerick and the Dóchas Centre</strong></td>
<td><strong>Ongoing</strong></td>
</tr>
<tr>
<td></td>
<td>The bed capacities of 9 prisons have been aligned with the Inspector of Prisons’ recommended figures. These prisons are: Mountjoy Male, St Patrick’s, Portlaoise, Midlands, Loughan House, Training Unit, Cloverhill, Wheatfield Place of Detention and Shelton Abbey. On 31 December 2014 3,554 prisoners were in custody. This represents an occupancy level of 86% of the IPS bed capacity of 4,126 and 89% of the 3,982 Inspector of Prisons recommended bed capacity.</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Action 1.2</th>
<th>Progress to end December 2014</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>National roll out of the Community Return Programme</strong></td>
<td><strong>Implemented</strong></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Action 1.3</th>
<th>Progress to end December 2014</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Joint funding and staffing arrangements to maximize the availability of structured programmes in the community</strong></td>
<td><strong>Implemented</strong></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Action 1.4</th>
<th>Progress to end December 2014</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Increased number of long term prisoners engaging in the Parole Board process</strong></td>
<td><strong>Ongoing</strong></td>
</tr>
<tr>
<td></td>
<td>A number of initiatives have been introduced in conjunction with the Parole Board to promote engagement in the Parole Board process. Information leaflets on the Parole Board process have been developed and circulated to eligible prisoners. Information meetings with the Parole Board have been facilitated with lifers groups in a number of prisons.</td>
</tr>
</tbody>
</table>
## Strategic Action 2: Prisoner Progression

<table>
<thead>
<tr>
<th>Action 2.1</th>
<th>Progress to end December 2014</th>
</tr>
</thead>
<tbody>
<tr>
<td>Designate the security level and regime status of our 14 prisons and ensure that prisoners sentences are managed to ensure appropriate progression through the system with a view to enhancing normalisation, progression and reintegration</td>
<td>Ongoing</td>
</tr>
<tr>
<td>National Flow Plan for sentence management and prisoner progression being progressed.</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Action 2.2</th>
<th>Progress to end December 2014</th>
</tr>
</thead>
<tbody>
<tr>
<td>Fundamental review of prison campus structures/individual prisons in terms of their function and internal prisoner progression programmes</td>
<td>Ongoing</td>
</tr>
<tr>
<td>Campus management structures have been introduced in Mountjoy, West Dublin and Portlaoise.</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Action 2.3</th>
<th>Progress to end December 2014</th>
</tr>
</thead>
<tbody>
<tr>
<td>Review of the committal status of prisons</td>
<td>Implemented</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Action 2.4</th>
<th>Progress to end December 2014</th>
</tr>
</thead>
<tbody>
<tr>
<td>Introduction of appropriate assessment procedures on committal</td>
<td>Implemented</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Action 2.5</th>
<th>Progress to end December 2014</th>
</tr>
</thead>
<tbody>
<tr>
<td>Introduction of dedicated committal areas in all committal prisons</td>
<td>Implemented</td>
</tr>
</tbody>
</table>
### Strategic Action 3: Prisoner Programmes

#### Action 3.1

**Progress to end December 2014**

**Ongoing**

Enhance sentence planning including Integrated Sentence Management

- By end 2014 there were 2,950 active ISM cases. Dedicated ISM Coordinators became operational in all prisons and open centres. ISM Coordinator vacancies continued to be filled.
- Work and Training Officer (WTO) vacancies continued to be filled to facilitate enhanced work training and resettlement.
- Library Service was rolled out, Contract librarian engaged to train library assistants in Castlerea, Cork, Limerick and Midlands. Prisoners trained in Mountjoy, Training Unit and Arbour Hill through a combination of contract librarian and Dublin City Council Librarian staff.

#### Action 3.2

**Progress to end December 2014**

**Implemented**

Roll out of national Incentivised Regimes Policy and introduction of individual incentivised regime policies in each prison

#### Development of Specific Strategies:

#### Action 3.3

**Progress to end December 2014**

**Ongoing**

Strategy for Younger prisoners

- The Irish Prison Service engaged extensively with the Irish Youth Justice Service regarding the transfer of responsibility for 17 year olds to Oberstown Campus in line with the Government decision to close St. Patrick’s Institution and transferred sentenced young offenders to more appropriate accommodation at Wheatfield Place of Detention. This involved the transfer of all 17 year olds serving a sentence in St. Patrick’s Institution to a dedicated Unit in Wheatfield Place of Detention and the transfer of the 18 to 20 year old population to Wheatfield Place of Detention.

#### Action 3.4

**Progress to end December 2014**

**Implemented**

Strategy for Women prisoners
<table>
<thead>
<tr>
<th>Action 3.5</th>
<th>Progress to end December 2014</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Strategy for Older prisoners</strong></td>
<td>Ongoing</td>
</tr>
<tr>
<td>Having cognisance of the particular needs of older people in custody all prisoners over 55 years of age have an active nursing care plan, in which their specific needs have been identified. This care planning process assists healthcare staff in identifying patient specific issues and arranging effective through-care on release.</td>
<td></td>
</tr>
<tr>
<td>Survey of older prisoners completed. Review of survey results under consideration.</td>
<td></td>
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<thead>
<tr>
<th>Action 3.6</th>
<th>Progress to end December 2014</th>
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</thead>
<tbody>
<tr>
<td><strong>Strategy for Sex Offenders</strong></td>
<td>Ongoing</td>
</tr>
<tr>
<td>Discussions and proposals of the Joint Irish Prison Service /Probation Service Working Group, in relation to achieving an effective and managed response to imprisoned sex offenders are under active consideration in partnership with the Department of Justice and Equality.</td>
<td></td>
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<thead>
<tr>
<th>Action 3.7</th>
<th>Progress to end December 2014</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Strategy for Prisoners requiring protection</strong></td>
<td>Ongoing</td>
</tr>
<tr>
<td>Regular meetings of the Solitary Confinement Group, chaired by the Director General were held to reduce number of prisoners on 23 hour lock up and to introduce measures to reduce the number of prisoners held on restricted regime. Since the introduction of the IPS solitary confinement group the number of prisoners on 22/23 hour lock up has decreased by 168 or 80% from 211 to 43.</td>
<td></td>
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<thead>
<tr>
<th>Action 3.8</th>
<th>Progress to end December 2014</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Strategy for violent offenders</strong></td>
<td>Implemented</td>
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</table>

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<thead>
<tr>
<th>Action 3.9</th>
<th>Progress to end December 2014</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Strategy for prisoners suffering from mental illness</strong></td>
<td>Ongoing</td>
</tr>
</tbody>
</table>
Progress continued in relation to provision of appropriate mental health services. Seven additional Community Psychiatric Nurses were appointed, bringing the total number to thirteen. A social worker was appointed to enhance the safe transition of prisoners between prison and community settings. Work continues with the HSE/NFMHS to finalise an agreed Memorandum of Understanding. IPS participates in the Inter-Departmental Group (to examine issues relating to people with mental illness in prison). In late 2014, an Oversight Group was established to review and update the mental health training programme for all prison staff.

<table>
<thead>
<tr>
<th>Action 3.10</th>
<th>Progress to end December 2014</th>
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<tbody>
<tr>
<td>Pilot restorative justice practices</td>
<td>Ongoing</td>
</tr>
<tr>
<td></td>
<td>Pilot programmes in place in Wheatfield and Dóchas. To be further developed in 2015.</td>
</tr>
</tbody>
</table>

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<thead>
<tr>
<th>Action 3.11</th>
<th>Progress to end December 2014</th>
</tr>
</thead>
<tbody>
<tr>
<td>Social Impact Investment</td>
<td>Ongoing</td>
</tr>
<tr>
<td></td>
<td>Alternative pilot support programmes have been put in place for short term sentenced prisoners. Expanded Community Support Schemes cover Mountjoy Campus, Cork Prison, West Dublin Campus and Limerick Prison. Expanded engagement with the community based NGO, Care After Prison provides support and advocacy to prisoners serving sentences under 12 months released on temporary release from Dublin Prisons. Successfully placed 230 referrals (short term prisoners) on the above scheme during 2014. Engaged with NGO, Cork Alliance, to provide support to those leaving Cork Prison and have placed 114 referrals on this scheme during 2014. Engaged with NGO, PALLS to provide support to short term prisoners leaving Limerick Prison and placed 26 referrals on this scheme since September 2014.</td>
</tr>
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<table>
<thead>
<tr>
<th>Action 3.12</th>
<th>Progress to end December 2014</th>
</tr>
</thead>
<tbody>
<tr>
<td>Interagency case management plans for all prisoners subject to post custody supervision</td>
<td>Ongoing</td>
</tr>
<tr>
<td></td>
<td>The joint IPS/Probation Service Strategy sets out an interagency plan for how the two organisations will continue to develop and co-ordinate our joint working, in conjunction with our statutory and community and voluntary sector partners, to further improve outcomes for prisoners. Please see appendix 1 for progress on the joint strategy.</td>
</tr>
<tr>
<td>Action 3.13</td>
<td>Progress to end December 2014</td>
</tr>
<tr>
<td>-------------</td>
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</tr>
<tr>
<td>Develop prison based offender programmes and through-care arrangements</td>
<td>Ongoing</td>
</tr>
<tr>
<td>The Joint IPS/Probation Service Strategy sets out an interagency plan regarding prisoner based offender programmes and through-care arrangements. Please see appendix 1 for progress on the joint strategy.</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Action 3.14</th>
<th>Progress to end December 2014</th>
</tr>
</thead>
<tbody>
<tr>
<td>Continued development and enhancement of drug services including review of the Irish Prison Service Clinical Drug Treatment Policy</td>
<td>Ongoing</td>
</tr>
<tr>
<td>Opiate Substitution Treatment extended to Castlerea early 2014. Enhancement of Drug Treatment Services continued in Mountjoy Campus.</td>
<td></td>
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<table>
<thead>
<tr>
<th>Action 3.15</th>
<th>Progress to end December 2014</th>
</tr>
</thead>
<tbody>
<tr>
<td>Introduction of Drug Free Units in all closed prisons, continued development of drug treatment services and enhanced supply reduction measures</td>
<td>Ongoing</td>
</tr>
<tr>
<td>Drug Free Units implemented in all closed prisons. Continued review of drug treatment and rehabilitation service ongoing. During 2014 the Operational Support Group carried out a large number of cell searches across the entire Estate including 5 targeted operations which resulted in the seizures of large quantity of contraband. The Irish Prison Service successfully trained four canine Instructors who are now qualified to deliver a high level of training to IPS Canine teams to further enhance security in the Prison Estate.</td>
<td></td>
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<table>
<thead>
<tr>
<th>Action 3.16</th>
<th>Progress to end December 2014</th>
</tr>
</thead>
<tbody>
<tr>
<td>Standard audit tools to measure healthcare equivalence</td>
<td>Ongoing</td>
</tr>
<tr>
<td>Audits completed for Limerick, Cork, Dóchas, Midlands, Wheatfield and Arbour Hill. These audits have shown that compliance with healthcare standards has risen significantly.</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Action 3.17</th>
<th>Progress to end December 2014</th>
</tr>
</thead>
<tbody>
<tr>
<td>Strengthen family supports</td>
<td>Ongoing</td>
</tr>
<tr>
<td>The Family &amp; Imprisonment (FIG) Implementation Group progressed recommendations of the FIG Working Group on pilot basis in Limerick Prison. A bespoke Families and Imprisonment Parenting Programme is being developed in cooperation with Community Partners (Childhood Development Initiative, Parents Plus and Bedford Row Project).</td>
<td></td>
</tr>
</tbody>
</table>
## Strategic Action 4: Management and Staffing

<table>
<thead>
<tr>
<th>Action 4.1</th>
<th>Implementation of Public Service Agreement</th>
<th>Progress to end December 2014</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td><strong>Ongoing</strong></td>
<td>Task reviews completed in all 14 prisons and the Irish Prison Service College. Operational Support task reviews to be completed 2015.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Open recruitment introduced. 110 Prison Administration Support Officer (PASO) commenced working in the IPS since end 2012.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Attendance Management policy rolled out in July 2014 to establish a coherent framework within which the issue of Staff attendance is addressed. There was a decrease of 11.13% in the number of days lost to sick leave compared to the corresponding period in 2013.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>HRA salary deductions implemented for high earners in 2014. HRA deferrals of increments/reduction of annual leave allowances/cash deductions/working of rest days were applied in 2014 and will continue in 2015 and 2016. Elimination of allowances directed under HRA completed.</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Action 4.2</th>
<th>Management and staffing restructuring</th>
<th>Progress to end December 2014</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td><strong>Ongoing</strong></td>
<td>Campus based governance now in operation in three locations - West Dublin Campus (Wheatfield Place of Detention and Cloverhill Prison), Portlaoise Campus (Portlaoise and Midlands Prisons) and Mountjoy Campus (Mountjoy Prison, St Patrick’s Institution, Dóchas Centre and the Training Unit).</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Action 4.3</th>
<th>Establishment of Professional Standards and Legal Unit</th>
<th>Progress to end December 2014</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td><strong>Implemented</strong></td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Action 4.4</th>
<th>Obtain and maintain accreditation to the IPS Occupational Health &amp; Safety Management System</th>
<th>Progress to end December 2014</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td><strong>Ongoing</strong></td>
<td>Health and Safety Compliance group chaired by the Director General established in January 2014 which met quarterly. Health &amp; Safety Manual and a Health &amp; Safety Staff Handbook updated</td>
</tr>
</tbody>
</table>
and launched at all sites by September 2014. Portlaoise Campus/IPSTC Health & Safety management system retained external certification under the 18001 Occupational Health & Safety Assessment Series (OHSAS). Fire Safety and Health and safety matters are an ongoing high priority for the IPS.

<table>
<thead>
<tr>
<th>Action 4.5</th>
<th>Progress to end December 2014</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Review of training structures</strong></td>
<td><strong>Ongoing</strong></td>
</tr>
<tr>
<td>Significant achievements made in relation to child protection, mental health awareness and human rights training. Key achievements include the development of a Mental Health Awareness programme, a tailored, prison specific Human Rights programme, instruction in pro-social modelling, communications and interpersonal skills, equality and diversity awareness, professional conduct, ethics, social psychology, human rights and prison law and a ‘Women Awareness Staff Programme’ (WASP) for officers working with female prisoners.</td>
<td></td>
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<table>
<thead>
<tr>
<th>Action 4.6</th>
<th>Progress to end December 2014</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Dignity at Work Charter and launch of prison wide dignity and respect campaign</strong></td>
<td><strong>Ongoing</strong></td>
</tr>
<tr>
<td>Steering Group and Sub Groups to develop programme established. Five behaviours were identified by staff to ensure a dignified work environment – Respectful, Supportive, Openness, Competence, Fair and Inclusive. Five Sub Groups were established to further develop policies and initiatives. A number of policies have been drafted including Acceptable Behaviour Standard, Anti Graffiti Policy, Competency Framework, Well-Being at Work Policy, creating the foundations to the Programme.</td>
<td></td>
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</tbody>
</table>
## Strategic Action 5: Prison Estate
### Capital Expenditure Plan 2012-2016

<table>
<thead>
<tr>
<th>Action 5.1</th>
<th>Progress to end December 2014</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Provide in-cell sanitation in all remaining areas of the prison estate</strong></td>
<td><strong>Ongoing</strong></td>
</tr>
<tr>
<td></td>
<td>Slopping out has ended in Mountjoy prison. Modernisation of accommodation blocks in Mountjoy is almost complete; refurbishment work on the D wing will be completed in 2015. Work progressed on the construction of a new prison in Cork and is on target. Business case for the redevelopment of Limerick Prison submitted to D/Per. Exploratory work on the options for the elimination of slopping out in Portlaoise E block. The number of prisoners slopping out reduced to 304 at the end of 2014. This is a reduction of 67% since the beginning of 2012. 91% of all prisoners now have 24 hour access to toilet facilities.</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Action 5.2</th>
<th>Progress to end December 2014</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Undertake capital projects in order to replace outdated accommodation and facilities in:</strong></td>
<td><strong>Ongoing</strong></td>
</tr>
<tr>
<td></td>
<td>- Cork prison;</td>
</tr>
<tr>
<td></td>
<td>- Limerick prison (replacement of A &amp; B wings);</td>
</tr>
<tr>
<td></td>
<td>- Mountjoy prison (A, B &amp; D wings);</td>
</tr>
<tr>
<td></td>
<td>- Portlaoise E Block.</td>
</tr>
<tr>
<td></td>
<td>Cork - Work is progressing on the construction of a new prison for Cork with construction and fit-out on target.</td>
</tr>
<tr>
<td></td>
<td>Limerick - Business case for a substantial redevelopment of Limerick prison including the provision of a standalone women’s prison submitted to Department of Public Expenditure and Reform.</td>
</tr>
<tr>
<td></td>
<td>Mountjoy – Work is continuing on the modernisation project at Mountjoy. Modernisation of accommodation blocks is almost complete, refurbishment work on the D wing to be completed 2015. When the D wing returns to operation all cells in Mountjoy will have full in-cell sanitation.</td>
</tr>
<tr>
<td></td>
<td>Portlaoise – project is capital dependent. Consideration of works required at Portlaoise Prison is ongoing.</td>
</tr>
<tr>
<td></td>
<td>Wheatfield - Construction and fit out of Work and Training facilities in Wheatfield completed.</td>
</tr>
<tr>
<td>Strategic Action 6: Legislative Consolidation</td>
<td></td>
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<td>-----------------------------------------------</td>
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<thead>
<tr>
<th><strong>Action 6.1</strong></th>
<th><strong>Progress to end December 2014</strong></th>
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</thead>
<tbody>
<tr>
<td>In conjunction with the Criminal Law Reform Division we will:</td>
<td>Ongoing</td>
</tr>
<tr>
<td>• Review prison law to identify areas of law for repeal, reform or restatement in modern terms;</td>
<td>Statutory Instruments prepared and enacted to give effect to changes in St. Patrick’s Institution and Wheatfield Prison.</td>
</tr>
<tr>
<td>• Identify areas that require to be regulated by legislation in the light of international developments;</td>
<td>Consolidated Committal Order revised and operational.</td>
</tr>
<tr>
<td>• Assess how amendments to existing law could better facilitate the more efficient day to day operation of the Service;</td>
<td>Amendments drafted regarding Rule 57 Prisoner Complaints</td>
</tr>
<tr>
<td>• Recommend new statutory provisions to reflect the most appropriate corporate governance structure for the organisation;</td>
<td>Amendments made to the Prison Rules regarding remission of sentence (rule 59)</td>
</tr>
<tr>
<td>• Identify any legislative amendments necessary to give effect to Programme for Government commitments in relation to remission.</td>
<td></td>
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<tr>
<th><strong>Action 6.2</strong></th>
<th><strong>Progress to end December 2014</strong></th>
</tr>
</thead>
<tbody>
<tr>
<td>Provide expertise and advice to Criminal Law Reform Division to assist in the drawing up of a draft General Scheme of a Prison Bill</td>
<td>Ongoing</td>
</tr>
<tr>
<td></td>
<td>Observations provided to the Department of Justice and Equality on a draft scheme of a Prisons Bill</td>
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</table>

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<thead>
<tr>
<th><strong>Action 6.3</strong></th>
<th><strong>Progress to end December 2014</strong></th>
</tr>
</thead>
<tbody>
<tr>
<td>Provide support and advice to Criminal Law Reform Division to assist in the publication and passage of the Bill through the Oireachtas and to enactment</td>
<td>Ongoing</td>
</tr>
</tbody>
</table>
Appendix I

Update on Joint IPS/Probation Service Strategy

1. Continuum of Sentence Management
   - Delivered group work programmes on offending behaviour ‘Choice and Challenge’ in Wheatfield Place of Detention.
   - Expanded group programmes in prisons with life sentenced prisoners.
   - Developed joint assessment mechanisms for sentenced prisoners under consideration for the Community Return Scheme.
   - Referred 31 prisoners convicted for sexual offending, into the multi-agency Sex Offender Risk Assessment and Management arrangements, following completion of custodial part of sentence.
   - Agreed to pilot joint agencies response to crime initiatives (An Garda Síochána, the Probation Service and the Irish Prison Service).
   - Undertaken joint training on risk assessment of sex offenders.
   - Provided joint funding of Community Based Organisations to work within the prisons to aid resettlement.
   - Completed 71 reports on Life Sentence Prisoners on behalf of the Irish Prison Service.
   - Provided 84 Parole Board Assessment and Home Circumstances reports.

2. Community Return
   - Exceeded the target (450) of participants in 2014 with 455 structured releases.
   - Maintained an exceptionally high compliance rate of almost 90% of those released on to the scheme.
   - Continued to explore the expansion of the Community Return Programme and its application to suitable prisoners.
   - Published a research evaluation of the Community Return Programme.
   - Expanded the co-located unit with the assignment of a Prison Officer to the team in May 2014.
   - Established supply links with charitable organisations utilising the fruit and vegetable produce cultivated by the Community Return Project at Thornton Hall.
   - Negotiated with the CoETB prison based Education Units, for the Thornton Hall horticultural project to be accredited as a formal training programme during 2015.
   - We further incentivised the scheme by granting Enhanced Remission to suitable participants on successful completion of their work obligations.

3. Supports for Short Term Prisoners
   - Expanded Community Support Schemes to now cover Mountjoy Campus, Cork Prison, West Dublin Campus and Limerick Prison.
   - Expanded engagement with the community based NGO, Care After Prison, to provide support and advocacy to prisoners serving sentences under 12 months released on temporary release from Dublin prisons.
   - Successfully placed 230 referrals (short term prisoners) on the above scheme during 2014.
   - Engaged with the NGO, Cork Alliance, to provide support to those leaving Cork Prison and have placed 114 referrals on this scheme during 2014.
   - Engaged with the NGO, PALLS to provide support to short term prisoners leaving Limerick Prison and placed 26 referrals on this scheme since September 2014. In total almost 500 persons have been released on to the above schemes with a compliance of almost 70% completing their sentence in the community safely.
IN DEVELOPING RESPONSES TO LIMERICK AND CORK PRISONS, WE HAVE:
- We have extended the reach of Community Support Schemes for short sentence prisoners to both Cork and Limerick prisons.
- Further developed in reach services into both prisons.
- Assigned a dedicated Probation Officer to work with female offenders in Limerick Prison.
- Continued the Community Return Programme to both institutions.

IN ADDRESSING THE NEEDS OF WOMEN OFFENDERS, WE HAVE:
- Worked with a range of agencies including the Dublin Regional Housing Executive, Dublin City Council, HSE, DCETB to open the Abigail Centre which is run by DePaul Ireland and Novas Ireland. The centre provides supported accommodation and a wide variety of services for women.
- Initiated collaboration with INSPIRE women’s project in Northern Ireland with a joint visit by PS and IPS staff.
- Pursued tailored placements for women on community service and community return.
- Completed audit of in-reach services in the Dochas Prison and Limerick Women’s Prison.

IN ADDRESSING THE NEEDS OF YOUNG OFFENDERS, WE HAVE:
- Transferred sentenced young offenders to more appropriate accommodation at Wheatfield Place of Detention.
- Facilitated Red Cross Training in Wheatfield Place of Detention for young offenders.
- Focused on rehabilitative resettlement of young offenders under supervision.
- Delivered victim empathy group programmes in both Wheatfield and the Children Detention School.

IN WORKING TO ENSURE OUR PRACTICE IS INFORMED BY ACCURATE DATA, WE HAVE:
- Increased Probation Service access to the Irish Prison Service’s Management Information System for key staff, increasing accuracy of data.
- Published a research evaluation of the Community Return Programme.
- Convened joint meeting with Central Statistics Office (CSO), Irish Prison Service and the Probation Service to plan for publication of recidivism data in 2015.
- Delivered presentations at the inaugural Criminal Justice Conference.
### Appendix II

**Persons in custody under sentence on 28 November 2014 –
Offence group classified by sentence length**

<table>
<thead>
<tr>
<th>GP1 Homicide Offences</th>
<th>Months</th>
<th>Years</th>
<th>Life</th>
<th>Total</th>
</tr>
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<tbody>
<tr>
<td></td>
<td>&lt;3</td>
<td>3 to &lt;6</td>
<td>6 to &lt;12</td>
<td>1 to &lt;2</td>
</tr>
<tr>
<td></td>
<td>-</td>
<td>-</td>
<td>-</td>
<td>2</td>
</tr>
<tr>
<td>GP2 Sexual Offences</td>
<td></td>
<td></td>
<td></td>
<td></td>
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<tr>
<td></td>
<td>-</td>
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<td>3</td>
<td>19</td>
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<td>11</td>
<td>30</td>
<td>75</td>
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<td>2</td>
<td>8</td>
<td>16</td>
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<td>GP5 Kidnapping and Related Offences</td>
<td>-</td>
<td>-</td>
<td>-</td>
<td>-</td>
</tr>
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<td>GP6 Robbery, Extortion and Hijacking Offences</td>
<td>-</td>
<td>1</td>
<td>4</td>
<td>14</td>
</tr>
<tr>
<td>GP7 Burglary and Related Offences</td>
<td>-</td>
<td>9</td>
<td>34</td>
<td>68</td>
</tr>
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<td>GP8 Theft and Related Offences</td>
<td>8</td>
<td>25</td>
<td>86</td>
<td>129</td>
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<td>GP9 Fraud, Deception and Related Offences</td>
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<td>4</td>
<td>11</td>
<td>13</td>
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<tr>
<td>GP10 Controlled Drug Offences</td>
<td>-</td>
<td>6</td>
<td>18</td>
<td>36</td>
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<tr>
<td>GP11 Weapons and Explosives Offences</td>
<td>1</td>
<td>3</td>
<td>15</td>
<td>14</td>
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<td>GP12 Damage to Property and the Environment</td>
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<td>7</td>
<td>17</td>
<td>17</td>
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<td>GP13 Public Order and Social Code Offences</td>
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<td>9</td>
<td>3</td>
</tr>
<tr>
<td>GP14 Road and Traffic Offences</td>
<td>2</td>
<td>12</td>
<td>8</td>
<td>5</td>
</tr>
<tr>
<td>GP15 Offences against Government, Justice Procedures and Organisation of Crime</td>
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<td>11</td>
<td>13</td>
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<td>GP16 Offences Not Elsewhere Classified</td>
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<td>2</td>
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<tr>
<td><strong>Total</strong></td>
<td>23</td>
<td>103</td>
<td>254</td>
<td>424</td>
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45
Appendix III

Daily average number of prisoners per Institution 2014

<table>
<thead>
<tr>
<th>Institution</th>
<th>Bed Capacity</th>
<th>In Custody</th>
<th>On Temporary Release</th>
<th>On Remand/Trial</th>
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<tbody>
<tr>
<td>Arbour Hill</td>
<td>142</td>
<td>141</td>
<td>0</td>
<td>0</td>
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<tr>
<td>Castlerea</td>
<td>340</td>
<td>338</td>
<td>58</td>
<td>65</td>
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<tr>
<td>Cloverhill</td>
<td>431</td>
<td>413</td>
<td>23</td>
<td>304</td>
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<tr>
<td>Cork</td>
<td>210</td>
<td>226</td>
<td>130</td>
<td>35</td>
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<tr>
<td>Limerick (f)</td>
<td>29</td>
<td>27</td>
<td>36</td>
<td>3</td>
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<tr>
<td>Limerick (m)</td>
<td>220</td>
<td>223</td>
<td>62</td>
<td>49</td>
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<tr>
<td>Loughan</td>
<td>140</td>
<td>119</td>
<td>14</td>
<td>0</td>
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<tr>
<td>Midlands</td>
<td>870</td>
<td>823</td>
<td>57</td>
<td>29</td>
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<tr>
<td>Mountjoy (f)</td>
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<td>123</td>
<td>59</td>
<td>23</td>
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<tr>
<td>Mountjoy (m)</td>
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<td>556</td>
<td>150</td>
<td>9</td>
</tr>
<tr>
<td>Portlaoise</td>
<td>291</td>
<td>246</td>
<td>3</td>
<td>18</td>
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<tr>
<td>Shelton Abbey</td>
<td>115</td>
<td>102</td>
<td>7</td>
<td>0</td>
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<tr>
<td>St. Patricks</td>
<td>48</td>
<td>11</td>
<td>3</td>
<td>5</td>
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<td>Training Unit</td>
<td>98</td>
<td>89</td>
<td>24</td>
<td>0</td>
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<tr>
<td>Wheatfield</td>
<td>546</td>
<td>478</td>
<td>64</td>
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<tr>
<td><strong>Total</strong></td>
<td><strong>4,168</strong></td>
<td><strong>3,915</strong></td>
<td><strong>690</strong></td>
<td><strong>543</strong></td>
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</table>
Appendix IV

Committals to prison 2002 to 2014

<table>
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<tr>
<th>Year</th>
<th>Total</th>
<th>Change from previous year - %</th>
<th>Persons</th>
<th>Change from previous year - %</th>
<th>Male</th>
<th>Female</th>
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<tbody>
<tr>
<td>2002</td>
<td>11,860</td>
<td>-2.2</td>
<td>9,716</td>
<td>1.90</td>
<td>8,673</td>
<td>1,043</td>
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<tr>
<td>2003</td>
<td>11,775</td>
<td>-0.7</td>
<td>9,814</td>
<td>1.00</td>
<td>8,669</td>
<td>1,145</td>
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<tr>
<td>2004</td>
<td>10,657</td>
<td>-9.5</td>
<td>8,820</td>
<td>-10.10</td>
<td>7,914</td>
<td>906</td>
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<tr>
<td>2005</td>
<td>10,658</td>
<td>0.0</td>
<td>8,686</td>
<td>-1.50</td>
<td>7,780</td>
<td>906</td>
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<td>2006</td>
<td>12,157</td>
<td>14.1</td>
<td>9,700</td>
<td>11.70</td>
<td>8,740</td>
<td>960</td>
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<tr>
<td>2007</td>
<td>11,934</td>
<td>-1.8</td>
<td>9,711</td>
<td>0.10</td>
<td>8,556</td>
<td>1,155</td>
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<tr>
<td>2008</td>
<td>13,557</td>
<td>13.6</td>
<td>10,928</td>
<td>12.50</td>
<td>9,703</td>
<td>1,225</td>
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<tr>
<td>2009</td>
<td>15,425</td>
<td>13.8</td>
<td>12,339</td>
<td>12.90</td>
<td>10,880</td>
<td>1,459</td>
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<tr>
<td>2010</td>
<td>17,179</td>
<td>11.4</td>
<td>13,758</td>
<td>11.50</td>
<td>12,057</td>
<td>1,701</td>
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<td>2011</td>
<td>17,318</td>
<td>0.8</td>
<td>13,952</td>
<td>1.41</td>
<td>12,050</td>
<td>1,902</td>
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<tr>
<td>2012</td>
<td>17,026</td>
<td>-1.7</td>
<td>13,860</td>
<td>-0.7</td>
<td>11,709</td>
<td>2,151</td>
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<tr>
<td>2013</td>
<td>15,735</td>
<td>-7.6</td>
<td>13,055</td>
<td>-5.8</td>
<td>10,729</td>
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<td>2014</td>
<td>16,155</td>
<td>2.7</td>
<td>13,408</td>
<td>2.7</td>
<td>10,723</td>
<td>2,685</td>
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Appendix V

Committals under sentence 2014
Classified by Offence group and sentence length

<table>
<thead>
<tr>
<th>Offence Group</th>
<th>&lt;3 Mths</th>
<th>3 to &lt;6 Mths</th>
<th>6 to &lt;12 Mths</th>
<th>1 to &lt;2 Yrs</th>
<th>2 to &lt;3 Yrs</th>
<th>3 to &lt;5 Yrs</th>
<th>5 to &lt;10 Yrs</th>
<th>10+ Yrs</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>GP01 Homicide Offences</td>
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<td>-</td>
<td>-</td>
<td>3</td>
<td>7</td>
<td>7</td>
<td>3</td>
<td>23</td>
<td>43</td>
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<td>GP02 Sexual Offences</td>
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<td>10</td>
<td>22</td>
<td>30</td>
<td>36</td>
<td>30</td>
<td>12</td>
<td>2</td>
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<td>GP03 Attempts/Threat to Murder, Assaults, Harassments and Related Offences</td>
<td>104</td>
<td>90</td>
<td>84</td>
<td>90</td>
<td>74</td>
<td>52</td>
<td>25</td>
<td>2</td>
<td>-</td>
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<tr>
<td>GP04 Dangerous or Negligent Acts</td>
<td>673</td>
<td>66</td>
<td>29</td>
<td>9</td>
<td>8</td>
<td>12</td>
<td>2</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>GP05 Kidnapping and Related Offences</td>
<td>-</td>
<td>-</td>
<td>-</td>
<td>1</td>
<td>3</td>
<td>8</td>
<td>5</td>
<td>1</td>
<td>-</td>
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<td>GP06 Robbery, Extortion and Hijacking Offences</td>
<td>4</td>
<td>4</td>
<td>18</td>
<td>17</td>
<td>11</td>
<td>18</td>
<td>5</td>
<td>-</td>
<td>-</td>
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<td>GP07 Burglary and Related Offences</td>
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<td>123</td>
<td>20</td>
<td>27</td>
<td>28</td>
<td>12</td>
<td>-</td>
<td>-</td>
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<tr>
<td>GP08 Theft and Related Offences</td>
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<td>309</td>
<td>105</td>
<td>77</td>
<td>66</td>
<td>21</td>
<td>-</td>
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<td>GP09 Fraud, Deception and Related Offences</td>
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<td>39</td>
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<td>7</td>
<td>2</td>
<td>1</td>
<td>-</td>
<td>-</td>
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<tr>
<td>GP10 Controlled Drug Offences</td>
<td>407</td>
<td>61</td>
<td>78</td>
<td>40</td>
<td>59</td>
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<td>-</td>
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<td>38</td>
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<td>13</td>
<td>19</td>
<td>15</td>
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<td>14</td>
<td>18</td>
<td>21</td>
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<td>3</td>
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<td>1</td>
<td>-</td>
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<td>-</td>
<td>-</td>
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<td>-</td>
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<td>47</td>
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<td>1</td>
<td>2</td>
<td>-</td>
<td>-</td>
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<td>12</td>
<td>3</td>
<td>5</td>
<td>4</td>
<td>1</td>
<td>-</td>
<td>-</td>
</tr>
<tr>
<td>Total</td>
<td>9,361</td>
<td>1,249</td>
<td>986</td>
<td>350</td>
<td>343</td>
<td>346</td>
<td>165</td>
<td>28</td>
<td>25</td>
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</table>

2013

| Difference | -173 | -111 | 2 | 8 | -52 | -8 | -3 | 3 |
| Percentage  | 8.1  | -12.2 | -10.1 | 0.6 | 2.4 | -13.1 | -4.6 | -9.7 | 13.6 |
Appendix VI

Committals under sentence by sentence length 2011 -2014

<table>
<thead>
<tr>
<th>Offence Group</th>
<th>Months</th>
<th>Years</th>
<th>Life</th>
<th>Total</th>
<th>diff +/-</th>
<th>diff +/- since</th>
</tr>
</thead>
<tbody>
<tr>
<td>2011</td>
<td>&lt;3 Mths</td>
<td>3 to &lt;6 Mths</td>
<td>6 to &lt;12 Mths</td>
<td>1 to &lt;2 Yrs</td>
<td>2 to &lt;3 Yrs</td>
<td>3 to &lt;5 Yrs</td>
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<td>8,070</td>
<td>1,786</td>
<td>1,358</td>
<td>636</td>
<td>380</td>
<td>472</td>
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<td>8,837</td>
<td>1,734</td>
<td>1,273</td>
<td>461</td>
<td>447</td>
<td>494</td>
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<tr>
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<td>1,097</td>
<td>348</td>
<td>335</td>
<td>398</td>
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<td>9361</td>
<td>1249</td>
<td>986</td>
<td>350</td>
<td>343</td>
<td>346</td>
</tr>
<tr>
<td>diff +/-</td>
<td></td>
<td></td>
<td></td>
<td>2</td>
<td>8</td>
<td>-8</td>
</tr>
<tr>
<td>diff +/- since</td>
<td>2011</td>
<td>-137</td>
<td></td>
<td></td>
<td>-306</td>
<td>-405</td>
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</table>

Committals under sentence (excluding fines) 2011 – 2014

<table>
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<tr>
<th>Year</th>
<th>Months</th>
<th>Years</th>
<th>Life</th>
<th>Total</th>
<th>Diff +/-</th>
</tr>
</thead>
<tbody>
<tr>
<td>2011</td>
<td>&lt;3 Mths</td>
<td>3 to &lt;6 Mths</td>
<td>6 to &lt;12 Mths</td>
<td>Total</td>
<td></td>
</tr>
<tr>
<td></td>
<td>846</td>
<td>1,496</td>
<td>1,358</td>
<td>3700</td>
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<td>780</td>
<td>1,487</td>
<td>1,273</td>
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<td>723</td>
<td>1,241</td>
<td>1,097</td>
<td>3061</td>
<td>-479</td>
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<td>540</td>
<td>1,091</td>
<td>986</td>
<td>2617</td>
<td>-444</td>
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</table>
Appendix VII - IPS Contact information

Arbour Hill Prison
Arbour Hill, Dublin 7.
Tel: 01 4724000
Fax: 01 4724082

Midlands Prison
Dublin Road, Portlaoise, Co. Laois.
Tel: 05786 72110
Fax: 05786 72199

Castlerea Prison
Harristown, Castlerea, Co. Roscommon.
Tel: 094 96 25213
Fax: 094 96 25226

Mountjoy Prison
North Circular Road, Dublin 7.
Tel: 01 8062800
Fax: 01 8062824

Cloverhill Prison
Cloverhill Road, Clondalkin, Dublin 22.
Tel: 01 6304530
Fax: 01 6304580

Portlaoise Prison
Dublin Road, Portlaoise, Co. Laois.
Tel: 05786 21318
Fax: 05786 20997

Cork Prison
Rathmore Road, Cork City, Cork.
Tel: 021 4518800
Fax: 021 4518860

Shelton Abbey Open Centre
Arklow, Co. Wicklow.
Tel: 0402 42300
Fax: 0402 42350

Dóchas Centre
North Circular Road, Dublin 7.
Tel: 01 8858987
Fax: 01 8858910

St. Patrick's Institution
North Circular Road, Dublin 7.
Tel: 01 8062896
Fax: 01 8307705

Limerick Prison
Mulgrave Street, Limerick.
Tel: 061 204700
Fax: 061 415116

Training Unit
Glengarriff Parade, North Circular Road, Dublin 7.
Tel: 01 8062890
Fax: 01 8307460

Loughan House Open Centre
Blacklion, Co. Cavan.
Tel: 071 9836021
Fax: 071 9853234

Wheatfield Place of Detention
Cloverhill Road, Clondalkin, Dublin 22.
Tel: 01 7789400
Fax: 01 7789430

Prison Support Units

<table>
<thead>
<tr>
<th>Building Services Division</th>
<th>Unit 2, Airways Industrial Estate, Santry, Dublin 17.</th>
<th>Operational Support Group</th>
<th>Árd na Gaoithe, Arbour Hill, Dublin 7.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Prison Service College</td>
<td>Stack House, Dublin Road, Portlaoise, Co. Laois.</td>
<td>Prison Service Escort Corps</td>
<td>Cloverhill Prison, Cloverhill Road, Dublin 22.</td>
</tr>
</tbody>
</table>

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